

Certified Public Accountants & Consultants

Alan J. Stephenson, CPA Gerald D. Gracik Jr., CPA James J. Gracik, CPA Donald W. Brannan, CPA Kyle E. Troyer, CPA

Herman A. Bertuleit, CPA

TOWNSHIP OF WILBER IOSCO COUNTY, MICHIGAN

AUDITORS' REPORT
YEAR ENDED MARCH 31, 2008

#### I\_N\_D\_E\_X

#### **AUDITORS' REPORT**

	<u>PAGE</u>
INDEPENDENT AUDITORS' REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS	2 - 6
BASIC FINANCIAL STATEMENTS	
GOVERNMENT-WIDE FINANCIAL STATEMENTS	
STATEMENT OF NET ASSETS	7
STATEMENT OF ACTIVITIES	8
FUND FINANCIAL STATEMENTS	
BALANCE SHEET - GOVERNMENTAL FUNDS	9
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES	10
STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS	11
RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES	12
STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES - FIDUCIARY FUND	13
NOTES TO FINANCIAL STATEMENTS	14 - 24
REQUIRED SUPPLEMENTARY INFORMATION	
STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - GENERAL FUND	25
STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - ROAD FUND - SPECIAL REVENUE FUND	26
STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - FIRE FUND - SPECIAL REVENUE FUND	27
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	28 - 30



Stephenson, Gracik & Co., P.C.

Certified Public Accountants & Consultants

Alan J. Stephenson, CPA Gerald D. Gracik Jr., CPA James J. Gracik, CPA Donald W. Brannan, CPA Kyle E. Troyer, CPA

Herman A. Bertuleit, CPA

September 15, 2008

Independent Auditors' Report

Members of the Township Board Township of Wilber Iosco County, Michigan

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Township of Wilber, losco County, Michigan, as of and for the year ended March 31, 2008, which collectively comprise the Township's basic financial statements, as listed in the index. These financial statements are the responsibility of the Township of Wilber's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Township of Wilber, losco County, Michigan, as of March 31, 2008, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 2, the Township of Wilber has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments, as of March 31, 2008.

In accordance with Government Auditing Standards, we have also issued our report dated September 15, 2008, on our consideration of the Township of Wilber's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and important for assessing the results of our audit.

The management's discussion and analysis and budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Stephenson, Grain & Co., P.C.

# Wilber Township Iosco County Michigan

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The discussion and analysis of the Township of Wilber's (the Township) financial performance provides an overview of the Township's financial activities for the year ended March 31, 2008. The intent of this discussion and analysis is to look at the Township's financial performance as a whole. The discussion focuses on the Township's primary government. This analysis, a requirement of Governmental Accounting Standards Board Statement 34 (GASB 34), omits certain comparative data that will be available in future years.

#### Financial Highlights

- The Township's assets exceeded its liabilities by \$721,141.
- The Township's total net assets increased by \$64,829.
- The Township's governmental funds reported a combined ending fund balance of \$680,135 this year, an increase of \$36,448. Of this amount, \$680,135 is available for spending (unreserved fund balance) on behalf of its citizens. The Township's General Fund 2008 year end fund balance is \$434,156.

#### Overview of the Financial Statements

The financial statements are organized so the reader can understand the Township as a financial whole or as an entire operating entity. The statements also provide a detailed look at specific financial conditions.

The Township's basic financial statements are comprised of three components: The government-wide financial statements, fund financial statements, and notes to financial statements. The report also contains other supplementary information in addition to the basic financial statements.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government except for fiduciary funds. For the most part, the effect of interfund activity has been removed from the statements. The statements distinguish between those activities of the Township that are governmental in nature and those that are considered business-type activities. Governmental activities are normally supported by taxes and intergovernmental revenues while business-type activities rely to a significant extent on fees and charges for services. The Township does not currently have any business type activities.

The statement of net assets presents the financial condition of the governmental activities of the Township at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Township's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function.

Program revenues include charges paid by the recipient for the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the Township with certain limited exceptions. The comparisons of direct expenses with program revenues identifies the extent to which each governmental program activity is self-financing or draws from the general revenues of the Township. 3120 Sherman Road, East Tawas, MI 48730

989-362-5410

With this report, all capital assets are listed for the first time under GASB 34 for the Township of Wilber. These assets are comprised of buildings and improvements, machinery and equipment and land owned by the Township. These assets total over \$66,000. Township management and staff performed an inventory and evaluation of assets over \$5,000 and categorized a depreciation schedule for assets not fully depreciated.

#### **Fund Financial Statements**

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds: *Governmental and Fiduciary*.

#### **Governmental Funds:**

Governmental funds are those through which most governmental functions of the Township are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the Township's major governmental funds:

- General Fund This fund accounts for all financial resources, except those required to be accounted for in another fund. Revenues are derived primarily from property taxes and state and federal revenue.
- Road Fund This fund accounts for the road operations of the Township. Revenues are derived primarily from a special voted tax for road improvements.
- Fire Fund This fund accounts for fire protection of the Township. Revenues are derived primarily from a special voted tax for fire protection.

#### **Fiduciary Funds:**

Fiduciary fund reporting focuses on net assets and changes in net assets. The Township's agency fund accounts for assets held by the Township for political subdivisions in which the Township acts as fiscal agent for taxes collected and distributed to other political subdivisions.

#### **Notes to Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided on the Township *government-wide* and *fund* financial statements.

#### Government - Wide Financial Analysis

Because this is the first year of implementation of Government Accounting Standards Board Statement No. 34, which requires this new reporting model, the following tables present only current year data. In future years, when prior-year information is available, comparative analysis of government-wide data will be presented.

#### **Summary of Net Assets:**

The following summarizes the net assets of the Township of Wilber at March 31, 2008:

	<b>Net Assets Summary</b>						
	Governmental <u>Activities</u>						
Current Assets	\$	680,420					
Capital Assets – net		41,006					
<b>Total Assets</b>		721,426					
Current Liabilities		285					
Net Assets							
Invested in Capital Assets		41,006					
Unrestricted		680,135					
Total Net Assets	<u>s</u>	721,141					

#### Summary of Changes in Net Assets:

Following is an analysis of the changes in net assets for 2008. Since this is the first year the Township has prepared financial statements following GASB Statement No. 34, revenue and expense comparisons to 2007 are not available. In future years, when prior year information is available, a comparative analysis of government-wide data will be presented.

Generally speaking, the Township's net assets represent the difference between assets and liabilities.

	Governmental <u>Activities</u>		
Revenues:			
Program Revenues:			
Charges for Services	\$	14,020	
Operating Grants and Contributions		10,978	
<b>Total Program Revenues</b>		24,998	
General Revenues:			
Property Taxes		120,967	
State Revenue Sharing		50,912	
Rent Income		1,519	
<b>Investment Earnings and Miscellaneous</b>		27,626	
<b>Total General Revenues</b>		201,024	
Total Revenues		226,022	
Program Expenses:			
General Government		74,880	
Public Safety		26,254	
Public Works		46,598	
Community and Economic Development		13,461	
<b>Total Program Expenses</b>		161,193	
Change in Net Assets		64,829	
Beginning Net Assets	-	656,312	
Ending Net Assets	<u>\$</u>	721,141	

#### **Governmental Activities**

With GASB 34 implementation, this new component of reporting reflects the *Statement of Activities* and illustrates, by department, the expense incurred and revenue received.

Total governmental activities reveal revenues of \$24,998 from *Charges for Services and Operating Grants and Contributions.* The *Charges for Services* are fees mainly associated with the collection of property taxes, sale of cemetery lots and licenses & permits. Operating expenses totaled \$161,193 for these same activities. The largest expenses were incurred by General Government offices (\$74,467) and Public Works (\$46,598).

#### Financial Analysis of Township Funds

As noted earlier in this report, the Township uses fund accounting to ensure and demonstrate compliance with finance-related statutory and legal requirements. A thorough review and examination of fund types will reveal the strengths and weaknesses of its daily operations.

#### **Governmental Funds**

Governmental funds are those through which most governmental functions of the Township are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the Township's major governmental funds: 1) General fund – accounts for all financial resources, except those required to be accounted for in another fund. Revenues are derived primarily from property taxes and state revenue; 2) Road Fund – accounts for the receipt and expenditure of property taxes for road operations; and 3) Fire Fund - accounts for receipt and expenditure of property taxes for fire protection.

This year's Township audit, following the GASB 34 format, shows 4 funds. The Township Clerk maintains these funds as separate units in the General Ledger.

#### **Budgetary Highlights**

The Township's budgets are prepared according to Michigan Law. The most significant budgeted funds are the General Fund, Road Fund and Fire Fund.

#### **General Fund**

The General Fund actual revenue was \$128,294. That amount is above the original budget estimate of \$94,700 and the final budget estimate of \$108,548. The variance between the original budget and final budget was due to an increase in various revenues. The variance between the final budget and actual revenues was the result of interest being more than anticipated. The General Fund actual expenditures were \$121,427, which is below the original budget of \$128,824 and more than the final budget of \$119,460. The variance between the original and final budget was due to a decrease in various expenditures. The variance between the final budget and actual expenditures was the result of auditor adjustments.

#### Road Fund

The Road Fund actual revenue was \$63,265. That amount is above the original budget and equal to the final budget. The variance between the original budget and final budget was the result of collecting more property taxes than anticipated. The actual expenditures were \$42,929 which are below the original budget of \$57,000 and equal to the final budget. The variance between the original budget and final budget was the result of less road work being done than anticipated.

#### Fire Fund

The Fire Fund actual revenue was \$34,463. That amount is above the original budget estimate of \$28,000 and final budget estimate of \$31,630. The variance between the final budget and actual revenues was the result of interest being more than anticipated. The actual expenditures were \$25,218, which are above the original budget of \$24,620 and equal to the final budget.

#### **Capital Assets**

Of primary interest with this year's Township financial statements is the inclusion of "capital assets." The Township defines capital assets as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of five years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated FMV (fair market value) at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

Capital Assets – Governmental Activities beginning balance was \$36,823 and ending balance was \$66,823. Governmental Activities Total Capital Assets – Net of Depreciation was \$41,006.

#### **Economic Factors**

The Wilber Township Board is working diligently to keep expenditures down and to maintain revenue levels that are within their control. Property taxes and state revenue account for approximately 72% of the Township's General Fund revenues. Revenue sharing from the State of Michigan is beyond the control of the Township.

The Board will continue to monitor revenues and expenditures and take appropriate action to account for changes in economic conditions.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Township's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Township of Wilber, Township Clerk's Office located at 3120 Sherman Road, East Tawas, Michigan 48730.

#### STATEMENT OF NET ASSETS March 31, 2008

A	Governmental Activities
Assets Cash and Cash Equivalents (Note 3) Investments (Note 3) Receivables:	\$ 383,270 279,141
Property Taxes  Due from State	15,584 678
Due from Other Units of Government Due from Fiduciary Funds (Note 4)	585 97
Prepaid Expenses Noncurrent Assets: Capital Assets, Net (Note 5)	1,065 41,006
Total Assets	721,426
<u>Liabilities</u> Accrued Liabilities	285
Net Assets Invested in Capital Assets Unrestricted	41,006 680,135_
Total Net Assets	\$ <u>721,141</u>

## STATEMENT OF ACTIVITIES For the Year Ended March 31, 2008

								et (Expense) evenue and anges in Net Assets Primary
				Program Revenues			<u>.</u>	Sovernment
Function/Program		Expenses		Charges for Services	_(	Operating Grants and Contributions	G	overnmental Activities
Primary Government Governmental Activities: General Government:		44.000	•		•		•	(4.4.000)
Legislative and Executive Financial and Tax Administration Other General Government Public Safety:	\$	14,332 40,082 20,466	\$	0 11,985 860	\$	0 0 7,201	\$	(14,332) (28,097) (12,405)
Police Fire Public Works:		1,036 25,218		0		0		(1,036) (25,218)
Other Public Works Community and Economic		46,598		0		3,777		(42,821)
Development	_	13,461	-	1,175	_	0	_	(12,286)
Total Governmental Activities	\$	161,193	\$	14,020	\$_	10,978	_	(136,195)
General Revenue: Property Taxes Levied For: General Operating Fire Protection Roads State Revenue Sharing Interest and Investment Earnings Rent Income Other Total General Revenue							_	26,072 31,630 63,265 50,912 25,944 50 3,151 201,024
Change in Net Assets								64,829
Net Assets - Beginning								656,312
Net Assets - Ending							\$_	721,141

#### BALANCE SHEET GOVERNMENTAL FUNDS March 31, 2008

		General Fund	_Ro	oad Fund	_ F	Fire Fund	G	Total overnmental Funds
<u>ASSETS</u>								
Cash and Cash Equivalents (Note 3) Investments (Note 3) Receivables:	\$	198,664 229,266	\$	81,874 0	\$	102,732 49,875	\$	383,270 279,141
Property Taxes Due from State Due from Other Units of Government (Note 4)		4,094 678 585		7,670 0 0		3,820 0 0		15,584 678 585
Due from Other Funds (Note 4) Prepaid Expenses	_	89 1,065		5 0	_	3 0	_	97 1,065
Total Assets	\$_	434,441	\$_	89,549	\$_	156,430	\$_	680,420
LIABILITIES AND FUND EQUITY								
<u>Liabilities</u> Accrued Liabilities	\$_	285	\$_	0	\$_	0	\$_	285
Fund Equity Fund Balances: Unreserved: Undesignated, Reported In:								
General Fund Special Revenue Funds Total Fund Equity	_	434,156 0 434,156		0 89,549 89,549	_	0 156,430 156,430	_	434,156 245,979 680,135
Total Liabilities and Fund Equity	\$_	434,441	\$	89,549	\$_	156,430	\$_	680,420

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES <u>March 31, 2008</u>

Total Governmental Fund Balances			\$ 680,135
Amounts reported for governmental activities in the statement of net assets are different because:			
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. Capital assets at year end consist of:			
Capital Assset Cost	\$	66,823	
Accumulated Depreciation	_	(25,817)	
			41,006
Total Net Assets - Governmental Activities			\$ 721,141

## STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS For the Year Ended March 31, 2008

		General Fund	Road Fund	Fire Fund	Total Governmental Funds
Revenue			•		
Property Taxes	\$	38,053	\$ 63,265	\$ 31,630	\$ 132,948
Federal Revenue		7,201	0	0	7,201
State Revenue		54,689	0	0	54,689
Licenses and Permits		1,189	0	0	1,189
Charges for Services Interest and Rentals		850	0	0	850 25 004
Other Revenue		23,161	0	2,833	25,994 3,151
		3,151 128,294	63,265	34,463	226,022
Total Revenue	_	126,294	03,203	34,463	220,022
Expenditures					
Current:					
General Government:					
Legislative		6,521	0	0	6,521
Chief Executive		6,628	0	0	6,628
Financial and Tax Administration		39,375	0	0	39,375
Other General Government		14,979	0	0	14,979
Public Safety		1,036	0	25,218	26,254
Public Works		3,669	42,929	0	46,598
Community and Economic Development		11,990	0	0	11,990
Other		7,229	0	0	7,229
Capital Outlay	_	30,000	0	0	30,000
Total Expenditures	_	121,427	42,929	25,218	<u>189,574</u>
Excess of Revenue Over Expenditures		6,867	20,336	9,245	36,448
Fund Balances - Beginning of Year	_	427,289	69,213	147,185	643,687
Fund Balances - End of Year	\$	434,156	\$ 89,549	\$ 156,430	\$ 680,135

## RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended March 31, 2008

Total Net Change in Fund Balances - Governmental Funds		\$ 36,448
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital Outlay	\$ 30,000	
Current Year Depreciation Expense	 (1,619)	20 204
Net difference		 28,381
Change in Net Assets of Governmental Activities		\$ 64,829

## STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUND March 31, 2008

	<u>ASSETS</u>	Tax Ac	count
Cash and Cash Equivalents (Note 3)		\$ <u></u>	97
	<u>LIABILITIES</u>		
Due to Other Funds (Note 4)		\$	97

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended March 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Township of Wilber (Township) conform to accounting principles generally accepted in the United States of America (GAAP) applicable to governments. Private-sector standards of accounting issued after November 30, 1989, are generally followed in the government-wide financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The following is a summary of the significant accounting policies:

#### A. Description of Township Operations and Fund Types

The Township of Wilber operates under an elected Township Board (five members) and provides services to its residents in many areas including fire protection, street lighting and improvement of local streets.

All activities over which the Township exercises oversight responsibility have been included in the reporting entity. Oversight responsibility is determined by factors such as financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters of the entity.

#### B. Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements of the Township are not misleading. The primary government of the Township consists of all funds, departments, boards, and agencies that are not legally separate from the Township.

Component units are legally separate organizations for which the Township is financially accountable. The Township is financially accountable for an organization if the Township appoints a voting majority of the organization's governing board and (1) the Township is able to significantly influence the programs of services performed or provided by the organization; or (2) the Township is legally entitled to or can otherwise access the organization's resources; the Township is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Township is obligated for the debt of the organization. Component units may also include organizations for which the Township approves the budget, the issuance of debt, or the levying of taxes. The Township does not have any component units.

#### C. Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### **Government-Wide Financial Statements**

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. For the most part, the effect of interfund activity has been removed from the statements. The statements distinguish between those activities of the Township that are governmental and those that are considered business-type activities. Governmental activities are normally supported by taxes and intergovernmental revenues while business-type activities rely to a significant extent on fees and charges for support. The Township does not currently have any business-type activities.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended March 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Basis of Presentation (Continued)

The statement of net assets presents the financial condition of the governmental activities of the Township at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Township's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the Township, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the Township.

#### **Fund Financial Statements**

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type, and are excluded from the government-wide financial statements.

#### D. Fund Accounting

The Township uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain Township functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds: governmental and fiduciary.

#### **Governmental Funds**

Governmental funds are those through which most governmental functions of the Township are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the Township's major governmental funds:

General Fund - This fund accounts for all financial resources, except those required to be accounted for in another fund. Revenues are derived primarily from property taxes and state and federal revenue.

Road Fund - This fund is used to account for the road operations of the Township. Revenues are derived primarily from a special voted tax for road improvements.

Fire Fund - This fund accounts for the fire protection of the Township. Revenues are derived primarily from a special voted tax for fire protection.

#### **Fiduciary Funds**

Fiduciary fund reporting focuses on net assets and changes in net assets. The Township's agency fund accounts for assets held by the Township for political subdivisions in which the Township acts as fiscal agent for others. The Township uses this fund to account for property tax collections.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended March 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### E. Measurement Focus

#### **Government-Wide Financial Statements**

The government-wide financial statements are prepared using a flow of economic resources measurement focus.

All assets and all liabilities associated with the operation of the Township are included on the statement of net assets.

#### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenue, expenditures, and changes in fund balances reflects the sources (i.e., revenues and other financial sources) and uses (i.e., expenditures and other financial uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

#### F. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide and fiduciary fund financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

#### Revenues - Exchange and Non-exchange Transactions

Revenues resulting from exchange transactions, in which each party receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Township, available means expected to be received within 60 days of the fiscal year-end.

Nonexchange transactions, in which the Township receives value without directly giving equal value in return, include property taxes, sales taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from sales taxes is recognized in the period in which the sales are made. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Township must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Township on a reimbursement basis. On a modified accrual basis, revenues from nonexchange transactions must also be available before they can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: charges for services, licenses and permits, state-levied locally shared taxes (including sales tax), grants, interest and rent.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended March 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### F. Basis of Accounting (Continued)

#### **Expenses/Expenditures**

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### G. Cash and Cash Equivalents

For presentation on the financial statements, investments in the cash management pools and investments with an original maturity of three months or less at the time they are purchased by the Township are considered to be cash equivalents. Investments with an initial maturity of more then three months are reported as investments.

Investments are reported at fair value, except for repurchase agreements and certificates of deposit which are reported at cost which approximates fair value. Fair value is based on quoted market prices. Mutual funds are reported at current share price.

#### H. Receivables

Receivables generally consist of accounts (fees), property taxes, special assessments, and interest. All receivables are net of estimated uncollectible accounts. Receivables are recognized to the extent the amounts are determined material and substantiated, not only by supporting documentation but also by a reasonable systematic method of determining their existence, completeness, valuation, and collectibility.

The allowance for doubtful accounts at March 31, 2008 was \$0.

#### I. Interfund Receivables and Payables

On fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "due from/to other funds". Interfund balances within governmental activities are eliminated on the government-wide statement of net assets. Balances due from/to fiduciary funds and component units are reported on the government-wide statement of net assets.

#### J. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of five years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended March 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### J. Capital Assets (Continued)

Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

Capital assets are depreciated using the straight-line method over the following useful lives:

<u>Descriptions</u>	Estimated Lives
Buildings and Improvements	25 - 50 years
Land Improvements	10 - 20 years
Machinery and Equipment	5 - 10 years

#### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, payables and accrued liabilities that will be paid from governmental funds are reported as a liability in the fund financial statements at the time they are incurred, to the extent that they will be paid from current, expendable, financial resources. However, bonds and other long-term obligations, compensated absences, claims and judgments, contractually required pension contributions and special termination benefits that are paid from governmental funds are recognized as liabilities in the fund financial statements only to the extent that they are due for payment during the current year.

#### L. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets consists of capital assets, net of accumulated depreciation. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Township or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The Township's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### M. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/ expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/ expenses to the funds that initially paid for them are not presented on the financial statements.

#### N. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the fiscal year ended March 31, 2008.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended March 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### O. Budgets and Budgetary Accounting

The Township of Wilber normally follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1. Prior to March 1, the Township Clerk submits to the Township Board a proposed operating budget for the fiscal year commencing the following April 1. This operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted at the governmental center to obtain taxpayer comments.
- 3. Prior to April 1, the budget is legally enacted through passage of an ordinance.
- 4. All budget appropriations lapse at year-end. Budgetary amounts reported herein are as originally adopted, and as amended by the Township Board throughout the operating year.

The Township adopts budgets for the General Fund and Special Revenue Funds.

The budgets of the Township are prepared on the same basis of accounting as the financial statement presentation. The budgets were adopted at the activity level.

Budgets shown in the financial statements are adopted on a basis consistent with generally accepted accounting principles, and consist only of those amounts contained in the formal budget approved and amended by the Township Board.

#### P. Use of Estimates

The process of preparing financial statements in conformity with accounting principles generally accepted in the United States of America requires the use of estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

#### NOTE 2 - CHANGE IN ACCOUNTING PRINCIPLES

#### Change in Accounting Principles

For 2008, the Township has implemented Governmental Accounting Standards Board (GASB) Statement Number 34, "Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments"; GASB Statement No. 37, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments: Omnibus"; and GASB Statement No. 38, "Certain Financial Statement Note Disclosures" in their entirety as required by the Local Audit and Finance Division of the Treasury Department of the State of Michigan.

GASB Statement No. 34 creates new basic financial statements for reporting on the Township's financial activities. The financial statements include government-wide financial statements prepared on the accrual basis of accounting. The government-wide financial statements split the Township's programs between governmental activities and business type activities. The Township does not currently have any business-type activities.

GASB Statement No. 37 makes certain clarifications regarding escheat property and modifies several provisions of GASB Statement No. 34, including the Management's Discussion and Analysis. GASB Statement No. 38 modifies, establishes, and rescinds certain financial statement disclosure requirements.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended March 31, 2008

#### NOTE 3 - DEPOSITS AND INVESTMENTS

At year-end, the Township's deposits and investments were reported in the basic financial statements in the following categories:

	Governmental Activities					
Cash and Cash Equivalents Investments	\$	383,270 279,141	\$	97 0	\$	383,367 279,141
Total	\$	662,411	\$	97	\$	662,508

The breakdown between deposits and investments is as follows:

	Primary overnment
Bank Deposits (Checking Accounts, Certificates of Deposit and Money Markets) Investments in U.S. Government Securities Petty Cash and Cash on Hand	\$ 618,542 43,941 <u>25</u>
Total	\$ 662,508

As of March 31, 2008, the Township had the following investments.

Investment Type	alue	Specific Identification  Maturities	
Primary Government: U.S. Government Securities	\$ 43,941	Ten Years	

#### Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Township's deposits may not be returned to it. As of March 31, 2008, \$271,739 of the Township's bank balance of \$618,690 was exposed to custodial credit risk because it was uninsured and uncollateralized.

#### Concentration of Credit Risk

The Township will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the Township's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer (excluding U.S. Treasury Securities and Insured Certificates of Deposit) will be minimized.

#### Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the counterparty, the Township will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended March 31, 2008

#### NOTE 3 - DEPOSITS AND INVESTMENTS (CONTINUED)

The Township will minimize custodial credit risk, by; limiting investments to the types of securities approved in the Township's investment policy which is in accordance with State law.

#### Foreign Currency Risk

The Township's investment policy does not address foreign currency risk.

#### <u>Investments</u>

The Township Board has adopted an investment policy in accordance with Act 196, PA 1997 which authorizes the Township to deposit and invest in the following:

- λ Accounts of federally insured banks, credit unions and savings and loan associations
- λ Bonds and other direct obligations of the United States or an agency or instrumentality of the United States
- λ United States government or federal agency obligation repurchase agreements
- λ Banker's acceptances of United States banks
- λ Commercial paper rated within the two highest classifications by not less than two standard rating services which mature not more than 270 days after the date of purchase
- Mutual funds registered under the Investment Company Act of 1940, Title I of Chapter 686, 54 Stat. 789 15 U.S.C. 80a-1 to 80a-3 and 80a-4 to 80a-64 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation

Michigan law requires that public funds may not be deposited in financial institutions that do not maintain an office in Michigan. The Township's deposits and investments are in accordance with statutory authority.

#### NOTE 4 - INTERFUND RECEIVABLES AND PAYABLES

The amounts of interfund receivables and payables as of March 31, 2008 were as follows:

Fund	Inte Rece	Interfund Payable			
Major Governmental Funds: General Fund Road Fund Fire Fund Total Major Governmental Funds	\$	89 5 <u>3</u> 97	\$	0 0 0 0	
Fiduciary Funds		0		97	
	\$	97	\$	97	

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended March 31, 2008

#### NOTE 4 - INTERFUND RECEIVABLES AND PAYABLES (CONTINUED)

The amounts of interfund receivables and payables for individual funds as of March 31, 2008 were as follows:

<u>Fund</u>	erfund eivable	<u>Fund</u>	erfund yable
General Fund Road Fund Fire Fund	\$ 89 5 <u>3</u>	Tax Account Fund Tax Account Fund Tax Account Fund	\$ 89 5 3
Total	\$ 97	Total	\$ 97

These balances result from the time lag between the dates that interfund goods and services are provided, transactions are recorded in the accounting system, and payments between funds are made.

#### NOTE 5 - CAPITAL ASSETS

Capital asset activity of the primary government for the fiscal year ended March 31, 2008, was as follows:

	Balance 04/01/07	Additions	Deletions	Balance 03/31/08
Governmental Activities Capital Assets Not Being Depreciated: Land	\$1,000	\$ 20,000	\$ <u> </u>	\$ 21,000
Capital Assets Being Depreciated: Buildings and Improvements Machinery and Equipment Subtotal	29,031 6,792 35,823	10,000 0 10,000	0 0 0	39,031 6,792 45,823
Less Accumulated Depreciation for: Buildings and Improvements Machinery and Equipment Subtotal	(23,632) (566) (24,198)	(649) (970) (1,619)	0 0 0	(24,281) (1,536) (25,817)
Capital Assets Being Depreciated	11,625	8,381	0	20,006
Governmental Activities Total Capital Assets - Net of Depreciation	\$ <u>12,625</u>	\$ 28,381	\$ <u> </u>	\$ <u>41,006</u>

Depreciation expense was charged to programs of the primary government as follows:

**Governmental Activities** 

General Government:

Other General Government

\$\_\_\_\_1,619

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended March 31, 2008

#### **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real property and tangible personal property located in the Township. Properties are assessed as of December 31 and the related property taxes become a lien on December 1 of the following year. These taxes are due on February 14 with the final collection date of February 28 before they are added to the County tax rolls. For the current year, the taxable value for properties located within the Township was \$33,238,950. The 2007 operating tax rates are currently .7895 mills for operations, 1.9202 mills for roads and .9601 mills for fire protection.

#### NOTE 7 - EXCESS OF EXPENDITURES OVER APPROPRIATION IN BUDGETARY FUNDS

P.A. 621 of 1978, Section 18(1), as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated.

In the body of the financial statements, the Township's actual expenditures and budgeted expenditures for the budgetary funds have been shown on an activity basis. The approved budgets of the Township for these budgetary funds were adopted at the activity level.

During the year ended March 31, 2008, the Township incurred expenditures which were in excess of the amounts appropriated as follows:

Fund/Activity	App	Total ropriations	Amount of xpenditures	Budget Variance		
General Fund/Financial and Tax Administration	\$	37,826	\$ 39,375	\$	1,549	
General Fund/Other General Government	\$	14,561	\$ 14,979	\$	418	

#### NOTE 8 - RETIREMENT PLAN

The Township has a money purchase pension plan with Municipal Retirement Systems effective April 6, 1998. All elected Township Board officials and the Township Zoning Administrator are covered under the plan. Eligibility to become a participant is limited to those employees who, on the effective date or on any anniversary date, have attained age 18 and are not older than 75 years of age. Vesting is 100% upon entering the plan.

Each employee must contribute 6% of their gross earnings to the plan. The Township is required to contribute an amount equal to 6% of the employee's gross earnings.

During the year, the Township's required and actual contributions amounted to \$2,023 which is 6% of its current year covered payroll. Employees' contributions also amounted to \$2,023.

No pension provision changes occured during the year that affected the required contributions to be made by the Township or its employees.

#### NOTE 9 - UNEMPLOYMENT COMPENSATION

The Township is subject to the Michigan Employment Security Act and has elected the reimbursement method of financing. Under this method, the Township must reimburse the Employment Agency for all benefits charged against the Township. Accrued unemployment compensation was \$0 as of March 31, 2008.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended March 31, 2008

#### NOTE 10 - RISK MANAGEMENT

The Township is exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries and natural disasters. The Township has purchased commercial insurance for risks of loss. Settled claims for the commercial insurance have not exceeded the amount of insurance coverage in any of the past three years.



## STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND For the Year Ended March 31, 2008

		Original		Final Amended			/ariance - Favorable
		Budget		Budget		Actual	nfavorable)
Revenue		• •		••			 ,
Property Taxes	\$	31,000	\$	36,486	\$	38,053	\$ 1,567
Federal Revenue		5,000		7,201		7,201	0
State Revenue		49,000		54,689		54,689	0
Licenses and Permits		1,200		1,189		1,189	0
Charges for Services		1,000		850		850	0
Interest and Rentals		6,200		6,664		23,161	16,497
Other Revenue		1,300	_	1,469	_	3,151	 1,682
Total Revenue	_	94,700	_	108,548		128,294	19,746
Expenditures							
Current:							
General Government:							
Legislative		7,300		6,521		6,521	0
Chief Executive		6,644		6,628		6,628	0
Financial and Tax Administration		41,598		37,826		39,375	(1,549)
Other General Government		16,380		14,561		14,979	(418)
Public Safety		1,036		1,036		1,036	0
Public Works		3,250		3,669		3,669	0
Community and Economic Development		15,516		11,990		11,990	0
Other		7,100		7,229		7,229	0
Capital Outlay		30,000		30,000	_	30,000	0
Total Expenditures	_	128,824	_	119,460	_	121,427	 (1,967)
Excess of Revenue Over (Under) Expenditures		(34,124)		(10,912)		6,867	17,779
Fund Balances - Beginning of Year	_	427,289	_	427,289		427,289	0
Fund Balances - End of Year	\$_	393,165	\$_	416,377	\$_	434,156	\$ 17,779

## STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL ROAD FUND - SPECIAL REVENUE FUND For the Year Ended March 31, 2008

		Original Budget		Final Amended Budget		Actual	<u>(l</u>	Variance - Favorable Jnfavorable)
Revenue Property Taxes	\$	57,000	\$	63,265	\$	63,265	\$	0
Expenditures Current:		F7 000		40,000		40,000		0
Public Works	_	57,000	-	42,929	_	42,929	-	0
Excess of Revenue Over Expenditures		0		20,336		20,336		0
Fund Balances - Beginning of Year	_	69,213	_	69,213	_	69,213	_	0
Fund Balances - End of Year	\$_	69,213	\$_	89,549	\$_	89,549	\$_	0

## STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FIRE FUND - SPECIAL REVENUE FUND For the Year Ended March 31, 2008

		Original Budget		Final Amended Budget		Actual	<u>(l</u>	Variance - Favorable Jnfavorable)
Revenue Property Taxes Interest and Rentals Total Revenue	\$ 	28,000 0 28,000	\$ _	31,630 0 31,630	\$ _	31,630 2,833 34,463	\$_	0 2,833 2,833
Expenditures Current: Public Safety	_	24,620	_	25,218	_	25,218	_	0
Excess of Revenue Over Expenditures		3,380		6,412		9,245		2,833
Fund Balances - Beginning of Year	_	147,185		147,185	_	147,185	_	0
Fund Balances - End of Year	\$	150,565	\$	153,597	\$	156,430	\$_	2,833



Stephenson, Gracik & Co., P.C.

Certified Public Accountants & Consultants

Alan J. Stephenson, CPA Gerald D. Gracik Jr., CPA James J. Gracik, CPA Donald W. Brannan, CPA Kyle E. Trover, CPA

Herman A. Bertuleit, CPA

September 15, 2008

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Township Board Township of Wilber Iosco County, Michigan

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Township of Wilber, losco County, Michigan, as of and for the year ended March 31, 2008, which collectively comprise the Township of Wilber's basic financial statements and have issued our report thereon dated September 15, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township of Wilber's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township of Wilber's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Township of Wilber's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township of Wilber's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Township of Wilber's financial statements that is more than inconsequential will not be prevented or detected by the Township of Wilber's internal control. We consider the deficiencies described below to be significant deficiencies in internal control over financial reporting.

#### Financial Statement Preparation

The Township of Wilber prepares various financial information throughout the year to assess operations and the financial condition of the Township. However, prior to the closing of the year end, various entries material to the financial statements were proposed by our firm. Also, the Township relies on our firm to assist in preparing the annual financial report in accordance with Generally Accepted Accounting Principles.

Members of the Township Board Township of Wilber September 15, 2008

The Township of Wilber has individuals on staff to review that the financial report is accurate and the financial information reflects the recording of the proposed entries, however, not to review and determine that the financial report is a complete presentation in accordance with Generally Accepted Accounting Principles. As a result, the Township is considered to have a significant control deficiency, since reporting errors or omissions could occur in the preparation of the annual financial report that would be departures from Generally Accepted Accounting Principles and the Township would not be in a position to detect the errors or omissions.

#### Township Board Reports

The Township Board was not provided with quarterly financial reports as required by the State of Michigan Accounting Manual. We recommend that the Township Clerk provide at least quarterly reports to the Township Board, for each fund, that include a balance sheet and profit and loss statements with a budget to actual presentation. These reports will be useful in controlling the budget as well as making other necessary financial decisions.

#### Separation of Duties in the Performance of Functions

The present system of internal accounting controls does not provide for separation of duties in the performance of functions. In our opinion, the system is adequate to account for the financial activity of the Township but could be strengthened by a few minor changes in the personnel assigned to perform certain functions.

We recommend that the cash receipts and cash disbursements functions be handled by different individuals. Cash receiving should be centralized in a person without authority to sign checks and without access to noncash accounting records and not involved in reconciling bank accounts. A different person should prepare checks and reconcile the bank accounts.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Township of Wilber's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiencies described above to be material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township of Wilber's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted one other matter that we have reported to management of the Township of Wilber in a separate letter dated September 15, 2008.

Members of the Township Board Township of Wilber September 15, 2008

View of Responsible Officials and Planned Corrective Actions:

#### Finanical Statement Presentation

The Township has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in the best interests of the Township to outsource this task to its external auditors, and to carefully review the draft financial statements and notes prior to approving them and accepting responsibility for their content and presentation.

#### Township Board Reports

The Township Clerk will present financial reports to the Township Board on at least a quarterly basis.

#### Separation of Duties in the Performance of Functions

The Township Clerk and Treasurer will review their current duties and analyze possible areas for changes in functions performed by specific individuals in order to strengthen internal control.

The Township of Wilber's responses to the findings identified in our audit are described above. We did not audit the Township of Wilber's responses and, accordingly, we express no opinions on them.

This report is intended solely for the information and use of management, the Members of the Township Board, and the State of Michigan and is not intended to be and should not be used by anyone other than these specified parties.

Stephenson, Grain & Co., P.C.

00



Stephenson, Gracik & Co., P.C.

Donald W. Brannan, CPA Kyle E. Troyer, CPA Herman A. Bertuleit, CPA

Alan J. Stephenson, CPA

Gerald D. Gracik Jr., CPA James J. Gracik, CPA

Certified Public Accountants & Consultants

September 15, 2008

Members of the Township Board Township of Wilber Iosco County, Michigan

#### Dear Board Members:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Township of Wilber for the year ended March 31, 2008, and have issued our report thereon dated September 15, 2008. Professional standards require that we provide you with the following information related to our audit.

#### Our Responsibility Under U.S. Generally Accepted Auditing Standards and Government Auditing Standards

As stated in our engagement letter dated March 06, 2008, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

As part of our audit, we considered the internal control of the Township of Wilber. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the Township of Wilber's compliance with certian provisions of laws, regulations, contracts, and grants. However, the objective of our tests was not to provide an opinion on compliance with such provisions.

#### Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to you in our meeting about planning matters on July 15, 2008.

#### Significant Audit Findings

#### **Qualitative Aspects of Accounting Practices**

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Township of Wilber are described in Note 1 to the financial statements. As described in Note 2, the Township of Wilber has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments, as of March 31, 2008. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occured.

Members of the Township Board Township of Wilber September 15, 2008 Page 2

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. The audit adjustments, which include material misstatements detected as a result of audit procedures, were provided to and corrected by management.

#### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated September 15, 2008.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

In planning and performing our audit of the financial statements of the Township of Wilber for the year ended March 31, 2008, we considered its internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on internal control. As a result of our consideration of the internal controls and tests of compliance as described in the third and fourth paragraphs, we offer the following recommendations for consideration.

Members of the Township Board Township of Wilber September 15, 2008 Page 3

#### Financial Statement Preparation

The Township of Wilber prepares various financial information throughout the year to assess operations and the financial condition of the Township. However, prior to the closing of the year end, various entries material to the financial statements were proposed by our firm. Also, the Township relies on our firm to assist in preparing the annual financial report in accordance with Generally Accepted Accounting Principles.

The Township of Wilber has individuals on staff to review that the financial report is accurate and the financial information reflects the recording of the proposed entries, however, not to review and determine that the financial report is a complete presentation in accordance with Generally Accepted Accounting Principles. As a result, the Township is considered to have a significant control deficiency, since reporting errors or omissions could occur in the preparation of the annual financial report that would be departures from Generally Accepted Accounting Principles and the Township would not be in a position to detect the errors or omissions.

#### Township Board Reports

The Township Board was not provided with quarterly financial reports as required by the State of Michigan Accounting Manual. We recommend that the Township Clerk provide at least quarterly reports to the Township Board, for each fund, that include a balance sheet and profit and loss statements with a budget to actual presentation. These reports will be useful in controlling the budget as well as making other necessary financial decisions.

#### Separation of Duties in the Performance of Functions

The present system of internal accounting controls does not provide for separation of duties in the performance of functions. In our opinion, the system is adequate to account for the financial activity of the Township but could be strengthened by a few minor changes in the personnel assigned to perform certain functions.

We recommend that the cash receipts and cash disbursements functions be handled by different individuals. Cash receiving should be centralized in a person without authority to sign checks and without access to noncash accounting records and not involved in reconciling bank accounts. A different person should prepare checks and reconcile the bank accounts.

#### **Budget Control**

We noted that the Township's General Fund included expenditures in various activities that exceeded appropriated amounts. We recommend that the Township Board continue to amend the budgets for all funds periodically as needed and take into consideration recurring year end audit adjustments.

We wish to express our appreciation for the cooperation and courtesies extended our staff by management and employees of Township of Wilber.

This information is intended solely for the use of management, the Members of the Township Board, and the State of Michigan and is not intended to be and should not be used by anyone other than these specified parties.

Stephenson, Grain & Co., P.C.